

Message Text

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E.O. 11652: GDS
TAGS: MPOL, NATO, UK
SUBJECT: UK DEFENSE CUTS, DETAILS FOR FY 78/79

REF: (A) USNATO 5110 (DTG 102059Z JUN 77), (B) LONDON
10003 (DTG 161804Z JUN 77) (NOTAL), (C) USNATO 1614
(DTG 221435Z MAR 77), (D) LONDON 10251 (DTG 211710Z JUN
77)(NOTAL)

THERE FOLLOWS BELOW THE TEXT OF UK PERMREP KILICK'S 21
JUNE LETTER TO SYG LUNS, WITH ATTACHMENTS, DESCRIBING IN
DETAIL A "PROVISIONAL PACKAGE OF MEASURES" WHICH THE UK
OFFERS AS THE BASIS FOR CONSULTATION ON ITS DEFENSE EX-
PENDITURE REDUCTIONS FOR FY 78/79. OUR COMMENT WILL
FOLLOW SEPTTEL. BEGIN TEXT OF LETTER:

1. IN MY LETTER TO YOU OF 17 MARCH I EXPLAINED THAT MY
GOVERNMENT INTENDED TO UNDERTAKE A WIDE-RANGING STUDY TO
IDENTIFY THE MEASURES NECESSARY TO ACHIEVE THE REDUCTION
OF POUNDS 230M IN PLANNED DEFENSE EXPENDITURE FOR 1978/79.

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I ALSO DESCRIBED THEIR PLANS FOR CONSULTATION WITH THE
APPROPRIATE NATO AUTHORITIES. THE DETAILED STUDIES TO
EXPLORE THE POSSIBILITY OF SAVINGS IN A NUMBER OF AREAS
HAVE NOW BEEN COMPLETED AND A PROVISIONAL PACKAGE OF
MEASURES HAS BEEN IDENTIFIED. ACCORDINGLY I HAVE BEEN
ASKED TO FORWARD THE ATTACHED PAPER WHICH SETS OUT OUR
PROPOSALS AND IS INTENDED TO SERVE AS THE BASIS FOR

CONSULTATION.

2. YOU WILL SEE THAT WE ARE NOW WORKING ON THE NEW 1977 PRICE BASIS, WHICH INCREASES THE DEFENSE BUDGET FOR 1978/79 (NATIONAL DEFINITION) TO POUNDS 6,280 MILLION, COMPARED TO POUNDS 5,403 MILLION AT 1976 PRICES. THE NEW FIGURE INCLUDES A REDUCTION OF POUNDS 267 MILLION, REFLECTING THE UPDATING OF THE FIGURE OF POUNDS 230 MILLION MENTIONED IN MR MULLEY'S MESSAGE OF 15 DECEMBER LAST. THROUGHOUT THE ATTACHED PAPER, WE USE THE 1977 PRICE BASIS, BECAUSE IT IS THE ONE WE SHALL BE USING IN OUR REPLY TO THE 1977 DEFENSE PLANNING QUESTIONNAIRE. I MUST EMPHASIZE THAT THIS DOES NOT MEAN A LARGER REDUCTION IN REAL TERMS; IT IS SIMPLY THAT, IN ACCORDANCE WITH OUR NORMAL PRACTICE OF COMPENSATING FOR THE INFLATIONARY IMPACT OF RISING PAY AND PRICE LEVELS, WE HAVE NOW MOVED TO A NEW PRICE BASE.

3. IN THEIR APPROACH TO THE SELECTION OF A PACKAGE OF MEASURES THE MINISTRY OF DEFENSE HAVE TAKEN ACCOUNT OF THE FACT THAT SAVINGS USUALLY EMERGE IN THE PROCESS OF THE DETAILED PREPARATION AND SCRUTINY OF THE ANNUAL ESTIMATES (WHICH IN THE CASE OF 1978/79 WILL TAKE PLACE IN THE AUTUMN OF 1977). THEY HAVE ALSO HAD IN MIND THE NEED TO MAKE A REALISTIC ALLOWANCE FOR THE MISCELLANEOUS DELAYS OF THE KIND THAT EXPERIENCE SHOWS MUST BE EXPECTED IN THE IMPLEMENTATION OF THE PROGRAM. AT THIS STAGE THE BEST
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JUDGEMENT OF THE MINISTRY OF DEFENSE IS THAT THOSE FACTORS WILL ACCOUNT FOR ABOUT POUNDS 40-45M OF THE REDUCTION OF POUNDS 267M IN 1978/79. THEY CONSIDER, THEREFORE, THAT FOR PLANNING PURPOSES A PACKAGE OF SPECIFIC MEASURES TOTALLING ABOUT POUNDS 225M WILL BE REQUIRED TO MEET THE REDUCED DEFENSE BUDGET FIGURE FOR 1978/79. HOWEVER, UNTIL IT IS POSSIBLE IN THE COURSE OF PREPARATION OF THE ESTIMATES FOR 1978/79 TO REASSESS THE EXPECTED PATTERN OF SPENDING AS A WHOLE, THE SPECIFIC MEASURES REMAIN PROVISIONAL AND IT MAY BE NECESSARY TO MAKE SOME CHANGES BEFORE THE ESTIMATES ARE FINALIZED. THIS PROCESS SHOULD PROVE HELPFUL TO THE ALLIANCE IN THAT THEIR VIEWS WILL BE TAKEN FULLY INTO ACCOUNT.

4. THE APPROACH TO THE SELECTION OF MEASURES HAS BEEN AFFECTED BY TWO MAJOR CONSIDERATIONS. FIRSTLY, THE OVER-RIDING OBJECTIVE, IN ACCORDANCE WITH MR. MULLEY'S UNDERTAKING, HAS BEEN TO ENSURE THAT THE EFFECT OF THE REDUCTION ON THE UNITED KINGDOM'S PRESENT AND FUTURE FRONT-LINE CONTRIBUTION TO NATO, TOGETHER WITH ITS ESSENTIAL SUPPORT, IS KEPT TO A MINIMUM. SECONDLY, THE MINISTRY OF DEFENCE HAVE HAD TO ACCEPT THAT, AS 1978/79

IS RELATIVELY CLOSE, THE RANGE OF OPTIONS OPEN TO THEM IS NECESSARILY RESTRICTED. ALTHOUGH THE DEFENCE PROGRAMME HAS BEEN EXAMINED IN CONSIDERABLE DEPTH, AND THERE HAS BEEN MORE TIME TO EXAMINE WAYS OF ACHIEVING THE SAVINGS THAN WAS THE CASE FOR 1977/78, THE ROOM FOR MANOEUVRE HAS BEEN LIMITED AS THE PROPORTION OF UNCOMMITTED EXPENDITURE FOR THIS PERIOD IN THE DEFENCE BUDGET IS SMALL.

5. AGAINST THIS BACKGROUND WE HAVE CONCLUDED THAT IT IS NEITHER PRACTICABLE NOR DESIRABLE TO CONCENTRATE THE

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SAVINGS IN ONLY ONE OR TWO AREAS AS THIS WOULD CAUSE DISPROPORTIONATE DAMAGE TO THE OVERALL PROGRAMME AND FRONT-LINE CAPABILITY. WE CONSIDER THAT THE CORRECT APPROACH IS TO SEARCH FOR SAVINGS ACROSS THE BOARD IN ORDER BETTER TO PRESERVE THE IMPORTANT BALANCE BETWEEN FORCE LEVELS, EQUIPMENT AND SUPPORT. WHERE POSSIBLE, ADVANTAGE HAS BEEN TAKEN OF MEASURES WHICH DO NOT AFFECT THE PROGRAMME (E.G. RE-PHASING OF PAYMENTS) OR WHICH REPRESENT A MORE REALISTIC ASSESSMENT OF SPENDING PATTERNS IN 1978/79. WE HAVE ALSO KEPT WELL IN MIND THE TERMS OF THE MINISTERIAL GUIDANCE FOR 1979/84, AND THE LIKELIHOOD (WHICH HAS NOW BEEN CONFIRMED BY MINISTERIAL DISCUSSION) THAT A LONG-TERM DEFENCE PROGRAMME WILL BE DEVELOPED FOR THE 1980S WHILE A NUMBER OF SPECIFIC SHORT-

TERM MEASURES WILL BE PROPOSED IN SELECTED AREAS.
FINALLY, WE HAVE TAKEN DUE NOTE OF THE ASSESSMENT MADE
BY THE NATO MILITARY AUTHORITIES OF THE CUTS IN THE UK
DEFENCE BUDGET FOR 1977-78. WE HAVE THEREFORE TAKEN CARE
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TO SELECT MEASURES WHICH WILL PROVIDE SAVINGS IN THE LEAST
SENSITIVE AREAS, AND WHICH OFFER THE POTENTIAL FOR
RECOVERY IN THE YEARS AFTER 1978/79. MY GOVERNMENT WILL
BE TAKING DECISIONS ON THE DEFENCE BUDGET FOR THAT PERIOD
DURING THIS YEAR'S PUBLIC EXPENDITURE REVIEW.

6. MANY OF THE MEASURES ENVISAGED ARE DISAGREEABLE AND
WE DO NOT SEEK TO MINIMISE THEIR UNWELCOME CHARACTER -
NOT LEAST BECAUSE THEY COME ON TOP OF PREVIOUS ECONOMIES.
NEVERTHELESS, THEY WILL NOT MEAN ANY REDUCTION IN FRONT-
LINE FORCE LEVELS AND EVERY EFFORT HAS BEEN MADE TO
SELECT MEASURES WHICH WILL MINIMISE ANY INDIRECT AND
ADVERSE OPERATIONAL EFFECTS AND WHICH PERMIT SUBSEQUENT
RECOVERY. WE DO NOT EXPECT THAT THESE MEASURES WILL
AFFECT OUR ABILITY TO ACHIEVE THE CURRENT NATO FORCE
GOALS OR THE READINESS STATES SHOWN IN OUR DPQ 76 TABLES.
ONE INEVITABLE CONSEQUENCE OF THIS IS THAT THE MEASURES
SELECTED WILL HAVE A SERIOUS EFFECT ON THE QUALITY OF
LIFE OF SERVICEMEN AND SERVICEWOMEN.

7. BEFORE WE COME TO FINAL CONCLUSIONS, WE WISH TO HAVE
THE VIEWS OF THE ALLIANCE SO THAT WE CAN TAKE THEM FULLY
INTO ACCOUNT. BUT, AS I SAID IN MY LETTER OF 17 MARCH,
WE SHALL NEED TO HAVE THE FORMAL ALLIANCE REACTION TO
OUR PROVISIONAL PROPOSALS BY NO LATER THAN THE FIRST
WEEK IN SEPTEMBER SO THAT THE RESULTS CAN BE REFLECTED
IN THE ANNUAL ESTIMATES FOR 1978/79. I SHOULD EMPHASISE
THAT, IN ORDER NOT TO PREJUDICE THE PROGRESS OF
CONSULTATION, THESE MATTERS MUST BE TREATED AS STRICTLY
CONFIDENTIAL UNTIL FINAL CONCLUSIONS HAVE BEEN REACHED
AND ANNOUNCED.

8. I AM COPYING THIS LETTER AND ATTACHMENT TO MY
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COLLEAGUES ON THE DEFENCE PLANNING COMMITTEE AND
ARRANGING FOR COPIES TO BE MADE AVAILABLE FOR INFORMATION
TO THE PERMANENT REPRESENTATIVES OF FRANCE AND GREECE.
END TEXT OF KILLICK'S LETTER.

BEGIN TEXT OF ATTACHMENT:

- UK DEFENSE BUDGET SAVINGS FOR 1978/79

- MEMORANDUM BY THE UK

INTRODUCTION

1. THE PACKAGE OF SPECIFIC MEASURES TOTALLING ABOUT 225M POUNDS (AT 1977 PRICES) BY WHICH WE PROPOSE TO MEET THE REDUCED DEFENCE BUDGET FIGURE FOR 1978/79 CONSISTS OF SAVINGS OF SOME 95M POUNDS ON EQUIPMENT, 10M POUNDS ON RESEARCH AND DEVELOPMENT ESTABLISHMENTS, 18M POUNDS ON SERVICE AND CIVILIAN MANPOWER, 58M POUNDS ON THE WORKS PROGRAMME AND ACCOMMODATION STORES AND 44M POUNDS ON GENERAL SUPPORT AND ADMINISTRATION. DETAILS ARE GIVEN IN THE ANNEX BUT FOR CONVENIENCE ARE SUMMARISED IN PARAGRAPHS 4 TO 17 BELOW.

FINANCIAL BACKGROUND

2. MR. MULLEY'S MESSAGE OF 15 DECEMBER LAST SPOKE OF A REDUCTION OF 230 MILLION POUNDS, AND A RESULTING UK DEFENCE BUDGET FOR 1978/79 OF 5,403 MILLION POUNDS, AT 1976 SURVEY PRICES. WE ARE NOW WORKING ON 1977 SURVEY PRICES, WHICH ARE USED THROUGHOUT THIS PAPER. THEY ADD NEARLY 900 MILLION POUNDS TO THE DEFENCE BUDGET TO OFFSET INFLATION, AND THUS REFLECT THE MINISTERIAL

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GUIDANCE. AFTER DEDUCTING A CUT OF 267 MILLION POUNDS (INCREASED PRO RATA FROM 230 MILLION POUNDS AT 1976 SURVEY PRICES), THE DEFENSE BUDGET BECOMES 6,280 MILLION POUNDS COMPARED TO 5,403 MILLION POUNDS; AND AFTER MAKING THE USUAL NET ADJUSTMENTS TO MEET NATO DEFINITIONS, OUR OVERALL DEFENCE EXPENDITURE WILL BE ABOUT 6,500 MILLION POUNDS.

3. THIS IS NOT THE END OF THE INCREASES WHICH, UNDER OUR SYSTEM, WILL BE ADDED TO THE DEFENSE BUDGET FOR 1978/79. BY THE TIME THE 1978/79 ESTIMATES ARE PRESENTED TO PARLIAMENT, A FURTHER ALLOWANCE WILL BE MADE TO COVER INFLATION BETWEEN 1977 SURVEY PRICES AND ESTIMATES PRICES; AND A FINAL ALLOWANCE WILL BE MADE IN DUE COURSE TO COVER INFLATION BETWEEN ESTIMATES PRICES AND ACTUAL EXPENDITURE - IN FULL ACCORDANCE WITH THE GREAT EMPHASIS THAT CURRENT MINISTERIAL GUIDANCE PLACES ON THE NEED FOR INFLATION PROOFING. OVERALL, THE REDUCTION IN REAL TERMS

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IN 1978/79 COMPARED WITH 1977/78 WILL BE 58 MILLION POUNDS, LESS THAN ONE PERCENT; AND WE STILL EXPECT TO BE SPENDING OVER FIVE PERCENT OF OUR GDP ON DEFENCE, WELL ABOVE THE NATO AVERAGE AND NOT FAR BEHIND THE US.

SAVINGS IN THE EQUIPMENT PROGRAMME (95 MILLION POUNDS)

4. THE PROPOSED SAVINGS IN THE EQUIPMENT PROGRAMME AMOUNT TO A REDUCTION OF ABOUT 4.0 PERCENT IN PLANNED EXPENDITURE BUT STILL MEAN THAT WE SHALL BE SPENDING OVER 2,300 MILLION POUNDS ON EQUIPMENT, WHICH REPRESENTS ABOUT 37 PERCENT OF THE DEFENCE BUDGET. ON NATO DEFINITIONS WE SHALL BE SPENDING ABOUT 1,500 MILLION POUNDS OR WELL OVER 20 PERCENT OF OUR DEFENCE BUDGET ON MAJOR EQUIPMENT IN 1978/79. THIS STANDS UP WELL TO THE TERMS OF THE MINISTERIAL GUIDANCE.

5. ROYAL NAVY. CANCELLATION AND DEFERMENTS FOR UP TO TWO YEARS IN VARIOUS NAVAL EQUIPMENT PROJECTS ARE PROPOSED. THE EQUIPMENT TO BE CANCELLED WOULD INCLUDE TWO OUT OF FIVE PLANNED MOBILE SHORE BASED SUPPORT UNITS FOR MINE COUNTER MEASURES OPERATIONS, AND SHIP-FITTED TORPEDO WEAPON SYSTEMS IN SIX OLDER FRIGATES, WHICH WOULD RETAIN EXISTING ANTI-SUBMARINE WEAPONS. TWO BRITISH ELECTRONIC COUNTER MEASURES PROJECTS WOULD ALSO BE CANCELLED IN FAVOUR OF CONTINUED PARTICIPATION IN THE NATO SEA GNAT PROJECT WHICH WILL, IN DUE COURSE,

PROVIDE A BETTER DECOY SYSTEM. OTHER SAVINGS WOULD ARISE FROM DEFERRING THE PURCHASE OF FLEET TENDERS BY TWO YEARS, AND OF PATROL CRAFT BY 15 MONTHS; OLDER VESSELS WOULD BE RUN ON FOR THESE TASKS INSTEAD. THE INTRODUCTION INTO SERVICE OF THE MINE COUNTER MEASURES HOVERCRAFT WOULD ALSO BE DEFERRED FOR TWO YEARS, AS
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WOULD THE UPRATED LYNX HELICOPTER FOR THE ROYAL NAVY, AND THE PURCHASE OF CLANSMAN COMMUNICATIONS EQUIPMENT FOR THE ROYAL MARINES. THERE WOULD ALSO BE A SMALL CUT IN STORES AND EQUIPMENT SUPPORT FOR ONE YEAR ONLY; THIS WOULD NOT AFFECT WAR MAINTENANCE RESERVES.

6. ARMY. A RELIEF OF 7 MILLION POUNDS TO 1978/79 HAS BEEN ACHIEVED BY ADVANCING PAYMENT FOR LANCE MISSILES. A FURTHER SAVING WOULD BE MADE BY CANCELLING THE LASER RANGE FINDER FOR SCORPION. THE PROCUREMENT OF AIR DEFENCE EARLY WARNING RADAR SYSTEMS TO COMPLEMENT THE COVER PROVIDED BY RAPIER AND BLOWPIPE, OF EQUIPMENT FOR REPAIRING AIRFIELD DAMAGE IN GERMANY, AND OF THE BELLY-ATTACK ANTI-ARMOUR MINE, WOULD BE DEFERRED FOR UP TO TWO YEARS.

7. RAF. OVER HALF OF THE SAVINGS FROM THE AIR FORCE EQUIPMENT PROGRAMME CAN BE ACHIEVED BY FINANCIAL ADJUSTMENTS WITH NO OPERATIONAL PENALTIES; A LARGE PART OF THESE STEM FROM THE REPHASING OF EXPENDITURE ON ON AIRBORNE EARLY WARNING AIRCRAFT FOLLOWING THE FAILURE TO REACH AGREEMENT ON THE ACQUISITION OF A NATO AWACS FORCE AND THE UK'S CONSEQUENTIAL DECISION TO DEVELOP NIMROD. OTHER SAVINGS WOULD ARISE FROM DEFERMENTS OF UP TO TWO YEARS OF VARIOUS MINOR EQUIPMENT PROGRAMMES SUCH AS SECURE SPEECH SYSTEMS, AIR TRAFFIC CONTROL AND NAVIGATIONAL IMPROVEMENTS, AN ELECTRONIC WARFARE TRAINING POD FOR PHANTOM AIR AFT, AND CHAFF DISPENSERS FOR NIMROD. THERE WOULD ALSO BE A DELAY IN THE IMPROVEMENTS TO THE ELECTRONIC WARFARE TRAINING CAPABILITIES OF OF THE CANBERRA T17. FURTHER SAVINGS ARE EXPECTED FROM A REVIEW OF ACCOUNTING PROCEDURES FOR CONTRACTORS'

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REPAIR SUPPLY SYSTEMS. THERE WOULD ALSO BE SMALL CUTS
IN SPARES PROVISIONING FOR ONE YEAR, BUT THESE WOULD
NOT AFFECT WAR MAINTENANCE RESERVES.

RESEARCH AND DEVELOPMENT ESTABLISHMENTS (10 MILLION POUNDS)

8. R&D SAVINGS WOULD AMOUNT TO ABOUT 4.5 PERCENT OF
PLANNED EXPENDITURE. ABOUT ONE-THIRD OF NEW CAPITAL
SCHEMES PLANNED FOR 1978/79 WOULD BE DEFERRED, INCLUDING
POSSIBLY THE PORTLAND SOUTH RANGE AND THE LARKHILL
SURVEILLANCE RADAR. STAFF COSTS AND RUNNING COSTS OF
THE ESTABLISHMENTS WOULD BE REDUCED, AND EXTRA MURAL
RESEARCH CONTRACTS IN 1978/79 WOULD BE SUBSTANTIALLY
AFFECTED.

SAVINGS ON SERVICE AND CIVILIAN MANPOWER (EXCLUDING R&D
ESTABLISHMENTS) (18 MILLION POUNDS)

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9. THE SAVINGS ON MANPOWER WOULD AMOUNT TO 0.75 PERCENT
OF PLANNED EXPENDITURE. FOR THE SERVICES WE PROPOSE A
NUMBER OF LIMITED MEASURES WITH NO SIGNIFICANT EFFECT ON
THE FRONT LINE OR MANPOWER STRUCTURES. THESE ARE: THE
CONCENTRATION OF THE 1974 DEFENSE REVIEW REDUNDANCIES
PLANNED FOR THE ARMY FOR THE WHOLE OF 1978/ INTO THE
FIRST 6 MONTHS OF THE YEAR; REDUCTIONS IN THE RAF GROUND
OFFICER BRANCH, WHICH WOULD OTHERWISE BE IN SURPLUS BY
1978/79; SAVINGS IN PERSONNEL COSTS BY FURTHER
RATIONALIZATION OF FLYING TRAINING; AND MORE STRINGENT

CONTROLS ON THE RULES FOR ENGAGEMENT AND RE-ENGAGEMENT.

10. WE ALSO PROPOSE TO ACHIEVE CIVILIAN STAFF SAVINGS TOTALLING SOME 2,500 POSTS DURING 1978/79 BY STAFF REDUCTIONS, LEAVING POSTS UNFILLED, AND REDUCING THE AMOUNT OF OVERTIME WORKED BY CIVILIANS. THE REDUCTIONS WOULD COVER THE ADMINISTRATIVE, DOMESTIC AND MAINTENANCE AREAS IN THE SERVICES AND IN THE CENTRAL ACCOUNTS, FINANCE AND CONTRACTS ORGANIZATIONS. IN ADDITION THERE WOULD BE REDUCTIONS IN THE NUMBER OF LOCALLY ENGAGED CIVILIANS OVERSEAS.

SAVINGS ON WORKS AND ACCOMMODATION STORES (58 MILLION POUNDS)

11. THE PROPOSED SAVINGS ON NEW CONSTRUCTION AND MAINTENANCE OF BUILDINGS WOULD AMOUNT TO A REDUCTION OF ABOUT 10.5 PCT ON PLANNED EXPENDITURE AND WOULD INVOLVE DEFERMENT OF A WIDE RANGE OF PROJECTS CONCENTRATED IN AREAS OTHER THAN THOSE DIRECTLY AFFECTING OPERATIONS, OPERATIONAL SUPPORT OR RESTRUCTURING. THE MEASURES WOULD AFFECT ALL THREE SERVICES AND WOULD INVOLVE DELAYING PROJECTS FOR IMPROVING ADMINISTRATIVE EFFICIENCY AND FOR IMPROVING THE LIVING AND WORKING CONDITIONS OF SERVICEMEN AND CIVILIANS.

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12. ACCOMMODATION STORES. PROVISION FOR THESE STORES AND IMPROVEMENTS TO FURNISHINGS IN LIVING ACCOMMODATION WOULD BE REDUCED.

SAVINGS ON GENERAL SUPPORT AND ADMINISTRATION (POUNDS 44M)

13. REDUCTIONS ARE PROPOSED ON A WIDE RANGE OF ITEMS AMOUNTING TO ABOUT 7.0 PCT OF PLANNED EXPENDITURE.

14. FUEL STOCKS. STOCKS OF FUEL WOULD BE REDUCED, BUT WOULD STILL BE CONSISTENT WITH NATO REQUIREMENTS.

15. CLOTHING AND FOOD. STOCKS OF SOME ITEMS OF PROTECTIVE CLOTHING WOULD BE REDUCED. THERE WOULD ALSO BE A REDUCTION FOR ONE YEAR IN OUR OPERATIONAL RESERVE STOCKS OF FOOD WHICH WOULD REDUCE WAR RESERVE HOLDINGS FOR BAOR AND OUR SPECIALIST REINFORCEMENT FORCES BY UP TO 5 DAYS BELOW THE NATO REQUIREMENTS. THIS IS THE ONLY SAVING WHICH AFFECTS WAR MAINTENANCE RESERVES BUT IT CAN QUICKLY BE MADE GOOD.

16. TRAVEL AND CONSUMPTION OF UTILITIES. RESTRICTIONS ON TRAVEL, HEATING AND LIGHTING WILL BE TIGHTENED.

17. PROVISION OF SERVICES. MISCELLANEOUS SAVINGS ON MEDICAL, EDUCATION, WELFARE, PUBLICITY AND ADMINISTRATIVE

SERVICES WOULD ALSO BE MADE.

THE SORT OF MEASURES CONSIDERED BUT REJECTED

18. IT MAY ALSO BE HELPFUL TO GIVE EXAMPLES OF THE OTHER
SORTS OF MEASURES WE CONSIDERED, BEFORE WE SELECTED THOSE
DESCRIBED ABOVE WHICH SEEM TO US TO DO THE LEAST DAMAGE TO

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OUR FRONT LINE CONTRIBUTION AND ITS ESSENTIAL SUPPORT.
THESE REJECTED MEASURES ARE DESCRIBED IN THE FOLLOWING
PARAGRAPHS.

EQUIPMENT

19. FOR THE ROYAL NAVY THE MEASURES CONSIDERED BUT
REJECTED INCLUDED:

. A. THE DEFERMENT OF MAJOR REFITS FOR 5 LEANDER
FRIGATES. THIS COULD REDUCE THEIR LIFE EXPECTANCY BY 5
YEARS AND WOULD DELAY IMPLEMENTATION OF NATO FORCE GOAL
3M15 FOR FITTING SURFACE TO SURFACE MISSILES IN THE
LEANDER CLASS;

. B. REDUCTIONS IN DOCKYARD PLANT AND MACHINERY. THIS
WOULD MEAN AN ADVERSE EFFECT ON REFITTING AND SHIP AVAIL-

ABILITY;
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. C. THE DEFERMENT OF THE SEA WOLF TV/SALVO CAPABILITY BY TWO YEARS. THIS WOULD MEAN THE POSTPONEMENT OF AN IMPORTANT IMPROVEMENT TO THE FLEET POINT AIR DEFENSE CAPABILITY.

20. FOR THE ARMY WE CONSIDERED BUT REJECTED CUTS IN PROCUREMENT OF ARTILLERY AMMUNITION WHICH WOULD REDUCE HOLDINGS OF 105MM AMMUNITION BY UP TO 4 1/2 DAYS BELOW THE NATO REQUIREMENT.

21. FOR THE ROYAL AIR FORCE WE CONSIDERED BUT REJECTED REDUCTIONS IN THE FUNDS FOR DEVELOPMENT OF CHAFF DISPENSERS FOR OFFENSIVE SUPPORT AIRCRAFT AND CUTS IN THE UKADGE PROGRAM AND ACTIVE ECM PODS FOR JAGUAR, OR IN THE PROVISION FOR MAJOR FRONTLINE EQUIPMENT PROGRAMS. ALL THESE MEASURES WOULD HAVE SERIOUS OPERATIONAL PENALTIES.

22. FOR THE PROCUREMENT EXECUTIVE FURTHER CUTS IN EXTRAMURAL RESEARCH CONTRACTS, WITH INCREASED DAMAGE TO DESIGN AND DEVELOPMENT CAPABILITIES, WERE CONSIDERED BUT REJECTED.

23. OF THE OTHER AREAS EXAMINED, SAVINGS COULD BE MADE IN THE MANPOWER FIELD BY DEFERRING THE EXPANSION OF THE ULSTER DEFENSE REGIMENT AND THE PROVISION OF ADDITIONAL MANPOWER FOR TASKS IN NORTHERN IRELAND, BUT ONLY AT THE EXPENSE OF GREATER OVERSTRETCH OF NATO COMMITTED FORCES. FURTHER CUTS IN THE WORKS PROGRAM WOULD EITHER IMPINGE DIRECTLY ON THE OPERATIONAL AND ESSENTIAL SUPPORT AREAS, OR ADVERSELY AFFECT MORALE.

24. FINALLY, ADDITIONAL SAVINGS IN GENERAL SUPPORT AND
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ADMINISTRATION WOULD IMPINGE ON OUR OPERATIONAL STOCKS OF FUEL, AND ON TRAINING AND EXERCISES.

ANNEX
DETAILS OF PROPOSED PACKAGE OF MEASURES

PROPOSED MEASURE COMMENT WHERE APPROPRIATE

A. EQUIPMENT PROGRAM
(POUNDS 95M)

ROYAL NAVY

1. CANCELLATIONS AND WOULD INCLUDE CANCELLATION OF FIT
DEFERMENTS OF UP TO 2 OF IMPROVED SONAR IN TWO OLDER
YEARS IN MISCELLANEOUS SSNS (AS PRODUCTION CANNOT MEET
NAVAL EQUIPMENT PRO- CURRENT REFIT DATES) OF SHIP
JECTS FITTED TORPEDO WEAPON SYSTEM IN
. ROTHESAY CLASS FRIGATES WHICH
. WOULD HELP RELIEVE DOCKYARD OVER-
. LOAD; AND OF TWO MOBILE SHORE
. BASED UNITS PROVIDING MAINTENANCE
. FACILITIES, BACK-UP STORES, AND
. COUNTERMEASURES OPERATIONS. THE
. DEFERMENTS WOULD AFFECT SUBMARINE
. SONAR MONITORING EQUIPMENT; MULTI-
. CHANNELLING OF SUBMARINE VLF
. BROADCAST; PART OF THE PROVISION
. FOR THE SEA KING JEZEBEL SONAR
. BUOY PROCESSOR; AND THE COMPUTER
. AIDED ACTION INFORMATION SYSTEM
. USER TRAINER.

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2. CANCELLATION OF BROAD PARTICIPATION IN THE NATO SEA
BAND CHAFF AND HONEYDEW GNAT PROJECT WOULD PROVIDE A
DECOY SYSTEM BETTER DECOY SYSTEM BUT IT WILL
. ENTER SERVICE SOME 3 YEARS LATER;
. IN THE INTERIM SHIP DEFENSES
. WOULD NOT BE IMPROVED. HONEYDEW
. WILL NOT NOW FULLY MEET THE
. EXPECTED THREAT.

3. DEFERMENT OF CLANSMAN WOULD INVOLVE DEFERMENT OF A
COMMUNICATIONS EQUIPMENT PLANNED IMPROVEMENT IN TACTICAL
FOR THE ROYAL MARINES COMMUNICATIONS EQUIPMENT.
UNTIL 1980/81

4. DEFER PURCHASE OF THE VESSELS ARE USED FOR SEA
TWELVE FLEET TENDERS AND TRAINING FOR UNIVERSITY ROYAL
THREE FLEET DIVING TEN- NAVY UNITS, CADET FORCES, NEW
DERS BY 2 YEARS ENTRY REGULAR RECRUITS AND FOR
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. GENERAL HARBOUR AND DIVING TASKS.
. OLDER SHIPS WOULD BE RUN ON.

5. DEFER PATROL CRAFT THIS WOULD MEAN RUNNING ON OLD
PROGRAM BY 15 MONTHS CRAFT FOR FISHERY PROTECTION
. DUTIES.

6. DEFER LYNX UP-RATING THIS WOULD DELAY THE FITTING OF
FOR TWO YEARS LIGHT-WEIGHT SONICS AND THE
. ABILITY TO CARRY A FOURTH SEA
. SKUA MISSILE TO MAXIMUM RANGE.

7. REDUCTION IN STORES THIS WOULD INVOLVE A WIDE VARIETY
SUPPORT AND PROVISION OF MINOR REDUCTIONS IN EQUIPMENT
OF SHIP EQUIPMENT AND SPARES AND STORES IN SUPPORT OF
SUPPORT SERVICES FOR THE FLEET.
ONE YEAR

8. DEFER THE MCM HOVER- THESE VESSELS ARE AS YET UNTRIED
CRAFT PROGRAM BY 2 IN THE MCM ROLE AND CURRENT
YEARS STUDIES SUGGEST THAT THERE MAY
. BE DIFFICULTIES IN MAKING THEM
. OPERATIONALLY EFFECTIVE AT THIS
. STAGE.

ARMY

9. ADVANCE PAYMENT FOR UNINT ORIGINALLY PLANNED FOR
LANCE MISSILES 1978/79 HAS ALREADY BEEN AD-
. VANCED.

10. DEFERMENTS OF UP TO THIS WOULD INCLUDE THE DEFERMENT
2 YEARS IN MISCELLANEOUS OF AIR DEFENSE EW RADAR SYSTEMS
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ARMY EQUIPMENT PROJECTS REQUIRED TO COMPLEMENT RAPIER
. AND BLOWPIPE AND OF PROCUREMENT
. OF AIRFIELD REPAIR EQUIPMENT AND
. THE BELLY ATTACK ANTI-ARMOR MINE.

11. CANCELLATION OF CANCELLATION OF LASER RANGE
LASER RANGE FINDER FOR FINDER WOULD REDUCE THE EFFEC-
SCORPION TIVENESS OF SCORPION MAIN ARMA-
. MENT.

RAF

12. CANCELLATION AND A RANGE OF PROJECTS WOULD BE
DEFERMENTS OF UP TO 2 AFFECTED. THE PROJECTED ACCELER-
YEARS IN MISCELLANEOUS ATION OF THE CANBERRA REFURBISH-
AIR FORCE EQUIPMENT MENT PROGRAM WOULD BE ABANDONED.
PROJECTS THERE WOULD BE DEFERMENTS TO THE
. IN-SERVICE DATES FOR PART OF THE
. LAMBERTON SECURE SPEECH SYSTEM;
. TO IMPROVEMENTS TO THE TELEGRA-
. PHIC AUTOMATIC SWITCHING SYSTEM
. AND ROUTEING EQUIPMENT FOR THE
. DEFENSE COMMUNICATIONS NETWORK;
. TO THE INTRODUCTION OF MULTI-
. CHANNEL RADIO EQUIPMENT FOR AIR
. TRAFFIC CONTROL; AND TO IMPROVE-
. MENTS IN THE TACTICAL NAVIGATION
. SYSTEM FOR THE HAWK AIRCRAFT.
. ADJUSTMENTS TO THE FUNDING
. ARRANGEMENTS FOR INFRA-RED
. COUNTER-MEASURES FLARE CARTRIDGE
. DISPENSERS AND THE MAUSER GUN
. COULD BE MADE WITHOUT AFFECTING

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C O R R E C T E D C O P Y (TEXT--PARA NINETEEN)

. THE OVERALL IN-SERVICE DATE OR
. FULL SCALE TRI-NATIONAL DEVELOP-
. MENT RESPECTIVELY. FURTHER
. SAVINGS CAN BE MADE FROM REVIEW-
. ING OUR ACCOUNTING PROCEDURES.

13. DELAYS AND DEFER- THIS WOULD INVOLVE DELAYING THE
MENTS TO ELECTRONIC PROVISION FOR A TRAINING JAMMER
WARFARE TRAINING FACIL- FOR RED TOP MISSILES FOR PHANTOM
ITIES AND AIRCRAFT AIRCRAFT AND DELAYING EXPENDI-
SYSTEMS AND OF PURCHASE TURE ON IMPROVING THE ELECTRONIC
OF OFF-THE-SHELF CHAFF WARFARE TRAINING CAPABILITY OF
DISPENSERS FOR NIMROD THE CANBERRA T17 AND ON A NATO
. ELECTRONIC WARFARE TRAINING
. FACILITY.

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14. DELAY IN THE MODI- EXISTING BOMB TAIL STOCKS WOULD
FICATION OF 1000 LB BE SUFFICIENT TO MAINTAIN OPER-
BOMB TAILS AND REDUCTION ATIONAL CAPABILITY BUT THE
IN THE PURCHASE OF LEPUS PLANNED MODIFICATION OF EX-
FLARES VULCAN BOMB TAILS TO FIT OTHER
. OFFENSIVE SUPPORT AIRCRAFT WOULD
. BE DELAYED.

15. DEFER PURCHASE OF THIS WOULD RESULT IN DELAYS IN
FLIGHT DATA RECORDERS IMPROVEMENTS TO THE MONITORING
. OF AERO ENGINE PERFORMANCE AND
. HENCE IN DELAYS TO REDUCING

MAINTENANCE COSTS.

16. PURCHASE OF NIMROD CONSEQUENTIAL SAVINGS FOLLOWING
AEW AIRCRAFT THE DECISION TO DEVELOP NIMROD.

17. REDUCTIONS IN AIR WAR MAINTENANCE RESERVES WOULD
FORCE SPARES PROVISIONING NOT BE AFFECTED AND THE AVAIL-
FOR ONE YEAR ABILITY OF FRONT LINE AIRCRAFT
SHOULD NOT BE AFFECTED.

B. RESEARCH AND DEVELOPMENT
ESTABLISHMENTS (POUNDS 10M)

18. DEFERRAL OF CAPITAL ABOUT ONE-THIRD OF THE MAJOR NEW
EXPENDITURE; AND CUTS IN SCHEMES PLANNED FOR 1978/79
RUNNING AND STAFF COSTS WOULD BE DEFERRED TOGETHER WITH
AND REDUCED EXTRAMURAL A 15 PCT CUT ON MINOR ITEMS.
RESEARCH CONTRACTS THE PORTLAND SOUND RANGE AND
LARKHILL SURVEILLANCE RADAR
MIGHT BE DELAYED. STAFF AND
RUNNING COSTS WOULD ALSO BE CUT.

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NEW EXTRAMURAL RESEARCH CONTRACTS
PLACED IN 1978/79 WOULD BE SIG-
NIFICANTLY REDUCED.

C. SAVINGS ON SERVICE AND
CIVILIAN MANPOWER (POUNDS 18M)

19. MISCELLANEOUS THE MAJORITY OF THESE MEASURES
MEASURES TO SAVE ON WOULD INVOLVE A MORE STRINGENT
COSTS OF SERVICE MAN- APPLICATION OF REGULATIONS AF-
POWER FECTING TERMS OF ENGAGEMENT OR
RE-ENGAGEMENT AND A CONCENTRATION
OF THE ARMY'S 1978/79; DEFENSE
REVIEW REDUNDANCIES IN THE FIRST
6 MONTHS OF THAT YEAR. THERE
WOULD ALSO BE REDUCTIONS IN THE
RAF GROUND BRANCH OFFICER INTAKE,
WHICH IS PROJECTED TO BE IN SUR-
PLUS BY 1978/79; SAVINGS IN PER-
SONNEL COSTS BY FURTHER RATION-
ALIZATION OF FLYING TRAINING; AND
A SMALL CUT IN PROVISION FOR
NAVAL SEA-GOING PAY ALLOWANCES.

20. MISCELLANEOUS SAV- THERE WOULD BE REDUCTIONS IN-
INGS IN CIVILIAN MAN- VOLVING THE REMOVAL OF 2500 POSTS.
POWER HIS WOULD MEAN A GENERAL REDUC-

. TION IN STANDARDS, PARTICULARLY
. IN THE ADMINISTRATIVE, MAINTEN-
. ANCE AND DOMESTIC AREAS. THERE
. WOULD BE CUTS IN THE CENTRAL
. MANAGEMENT SERVICES, ACCOUNTS,
. OFFICE SERVICES, CIVILIAN TRAIN-
. ING AND WELFARE ORGANIZATIONS.
. THERE WOULD ALSO BE REDUCTIONS IN
. LOCALLY ENGAGED CIVILIANS IN HONG

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. KONG, CYPRUS, MALTA, GIBRALTAR
. AND GERMANY.

D. SAVINGS ON WORKS AND
ACCOMMODATION STORES
(POUNDS 58M)

21. MISCELLANEOUS SAV- THERE WOULD BE THE DEFERMENT OF A

INGS IN MAJOR AND MINOR WIDE RANGE OF NON-OPERATIONAL
WORKS EXPENDITURE PROJECTS AFFECTING ALL 3 SERVICES.

22. ACCOMMODATION STORES IMPROVEMENTS TO THE FURNISHING
. AND MAINTENANCE OF MARRIED QUAR-
. TERS WOULD BE DELAYED.

E. SAVINGS ON GENERAL SUPPORT
AND ADMINISTRATION (POUNDS 44M)

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23. REDUCTION IN THE PRO- THERE WOULD BE REDUCTIONS IN
VISION FOR FUEL MOVEMENT PURCHASES OF DIESEL OIL AND
OF PERSONNEL AND FREIGHT SOLID FUEL FOR THE NAVY AND IN
. FUELS FOR MOTOR TRANSPORT AND
. DOMESTIC USE; BUT NATO REQUIRE-
. MENTS WOULD STILL BE MET. THERE
. WOULD ALSO BE TIGHTER CONTROL OF
. TEMPORARY DUTY TRAVEL AND ECON-
. OMIES IN ROAD FREIGHT.

24. CLOTHING AND FOOD THERE WOULD BE REDUCTIONS IN
. GENERAL AVAILABILITY OF CLOTHING
. FROM STOCKS COVERING SUCH ITEMS
. AS FLAME RESISTANT CLOTHING,
. ARTIC MITTS, NBC PROTECTIVE
. ITEMS AND OPERATIONAL RESERVE
. STOCKS OF FOOD.

25. MISCELLANEOUS RE- THERE WOULD BE A WIDE RANGE OF
DUCTIONS IN MEDICAL SMALL MEASURES WHICH WOULD MEAN
EDUCATION, WELFARE, REDUCED STANDARDS BUT WOULD NOT
PUBLICITY, ADMINISTRATIVE HAVE ANY IMPACT ON OPERATIONAL
TELECOMMUNICATIONS AND EFFICIENCY.
POSTAL SERVICES
END TEXT. STREATOR

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